

## Documents

Naguib, R.M.K.A.R.M.<sup>a</sup>, Yusof, D.M.<sup>b</sup>

**Malaysia's Counter-Terrorism Strategy: A Top-Down Policy Analysis of Legislative, Rehabilitative, and Educational Approaches**

(2025) *Intellectual Discourse*, 33, pp. 229-253.

<sup>a</sup> Institute of Islamic Thought and Civilisation (ISTAC), IIUM, Malaysia

<sup>b</sup> Department of Political Science and Madani Studies, Malaysia

**Abstract**

This paper examines Malaysia's implementation of the MyPCVE (Malaysian National Action Plan on Preventing and Countering Violent Extremism). It takes a top-down approach and focuses on the ability of policymakers to design clear and practical policy objectives and manage the implementation phase. Interviews were conducted with eight prominent figures and stakeholders who are involved in the implementation of this policy from various fields, including the MOHA (Ministry of Home Affairs), MinDef (the Ministry of Defence), the E8 or Counter-Terrorism Division of the RMP (Royal Malaysia Police), AIPA Caucus (Members of Malaysian Parliament and ASEAN Inter-Parliamentary Assembly Caucus), experts, and academics. The findings show that the plan is implemented centrally, with power passing from the first tier of government to the second tier and the third tier playing a less active role. The implementation consists of three phases: before, during, and after detention, with distinct stakeholders for each phase. These findings are helpful for law enforcement, intelligence agencies, and non-governmental organisations tasked with PCVE (Preventing and Countering Violent Extremism) in Malaysia. Copyright © IIUM Press.

**Author Keywords**

Malaysia; MyPCVE (Malaysian Action Plan on Preventing & Countering Violent Extremism); PCVE (Preventing and Countering Violent Extremism); policy implementation

**References**

- Abdul Rahman, A. H., Raja Naguib, R. K. A., Aminudin, R., Mohd Yusof, D., Syed Yusuf, S. N., Zolkafli, S.  
**An Overview of the Policy Actors and their Functions in Counter Violent Extremism (CVE) Policy Implementation in Malaysia**  
(2021) *Journal of Public Security and Safety*, 12, pp. 1-36.  
me12/Vol\_12\_Num\_1.pdf
- Abdullah, K.  
**Emerging Threats to Malaysia's National Security**  
(2010) *Journal of Policing, Intelligence and Counter-Terrorism*, 5 (2), pp. 55-70.
- (2020) *Mengenai Kami*,  
Retrieved from Allied Coordinating Committee of Islamic NGOs
- Aslam, M. M.  
(2018) *8 A model of deradicalisation in Malaysia*, pp. 90-104.
- Bempah, B. S.  
(2012) *Policy Implementation: Budgeting and Financial Management Practices of District Health Directorates in Ghana*,  
National Institute of Development Administration (NIDA), Bangkok
- Challgren, J., Kenyon, T., Kervick, L., Scudder, S., Walters, M., Whitehead, K.  
**Countering Violent Extremism: Applying the Public Health Model**  
(2016) *Georgetown Security Studies Review*, pp. 1-22.
- Chew, A.  
(2018) *Easy for them to blend in ' : Foreign terror suspects pose security challenges for*

- Malaysian authorities*,  
(November 21). Retrieved from Channel New Asia
- Cooper, R.  
(2018) *What is the Civil Society, its role, and its value in 2018?*,  
Birmingham: Helpdesk Report
  - Davis, P. K., Cragin, K.  
(2009) *Social Sciences for Counter-terrorism: Putting pieces together*,  
Pittsburgh: RAND Cooperation
  - Dunn, W. N.  
(2014) *Public Policy Analysis*,  
Essex: Pearson Education Limited
  - Ehrlich, P. R., Liu, J.  
**Some Roots of Terrorism**  
(2002) *Population and Environment*, 24 (2), p. 1.  
(November)
  - El-Muhammady, A.  
**Radicalisation Model: Learning from Malaysian militant-extremists**  
(2020) *Terrorist Deradicalization in Global Contexts: Success, Failure, and Continuity*, p. 160.  
R. Gunaratna, & S. Husin, New York: Routledge
  - (2020) *Glossary of summaries*,  
Retrieved from EUR-Lex
  - Guay, J.  
(2018) *Are terrorists beyond reform? Malaysia is gambling; they are not; Experts help radicals reintegrate with dignity — by becoming their friends*,  
(November 6). Retrieved from Apolitical
  - Gunaratna, R.  
**Strategic Counter-Terrorism: A Game Changer in Fighting Terrorism?**  
(2017) *Journal of The International Centre for Political Violence and Terrorism Research*, 9 (6), p. 4.
  - Hart, M.  
(2018) *Malaysia's Counter-terrorism Strategy: Keeping ISIS in Check*,  
(January 2). Retrieved from Geopolitical Monitor
  - (2020) *Functions*,  
(May 12). Retrieved from Institute for Youth Research Malaysia
  - Jaafar, M. I., Akhmetova, E.  
**Religious Extremism and Radicalisation of Muslims in Malaysia: The Malay Ties With The Mujahidin, Al Qaeda, and ISIS**  
(2020) *Journal of Nusantara Studies*, 5 (1), pp. 104-123.
  - Jani, M. H.  
**Countering Violent Extremism in Malaysia: Past Experience and Future Prospects**  
(2017) *Counter Terrorist Trends and Analyses*, 9 (6), pp. 6-10.
  - Negeri, Kementerian Dalam  
(2024) *Malaysia Action Plan on Prevent and Counter Violent Extremism (MyPCVE) 2024-2028*,  
Putrajaya: Kementerian Dalam Negeri
  - Knoepfel, P., Larrue, C., Varone, F., Hill, M.  
**Policy actors**

- (2011) *Public Policy Analysis*, pp. 38-61.
- Krieger, T., Meierrieks, D.  
**What causes terrorism?**  
(2011) *Public Choice*, pp. 6-9.
  - Marques, E.  
**Government, Political Actors and Governance in Urban Policies in Brazil and São Paulo: Concepts for a Future Research Agenda**  
(2013) *Brazilian Political Science Review*, 7 (3), pp. 8-35.  
Retrieved from
  - (2020) *Mengenai Kami*,  
Retrieved from Kementerian Pertahanan Malaysia
  - Mohd Sani, M. A.  
(2016) *ISIS Recruitment of Malaysian Youth: Challenge and Response*,  
(May 3). Retrieved from Middle East Institute
  - Mohd Yusof, D.  
(2024) *MyPCVE- Malaysian democracy and security: between the devil and the deep blue sea? [Webinar]*,  
(November 8) Youtube
  - (2020) *AKTA MKN 2016*,  
(January 17). Retrieved from Laman Web Rasmi Majlis Keselamatan Negara
  - Popoola, O. O.  
**Actors in Decision Making and Policy Process**  
(2016) *Global Journal Of Interdisciplinary Social Sciences*, 5 (1), pp. 47-51.  
Retrieved from
  - Pressman, J. L., Wildavsky, A.  
(1984) *Implementation*,  
Berkley: University of California Press
  - Pulzl, H., Treib, O.  
**Implementing Public Policy**  
(2007) *Handbook of Public Policy Analysis*, pp. 89-103.  
F. Fischer, G. J. Miller, & M. S. Sidney, New Jersey: CRC Press Taylor & Francis Group
  - Ram, S.  
(2019) *Malaysia Is Welcoming Its Citizens Who Joined ISIS While Other Countries Disown Their Own*,  
(March 14). Retrieved from SAYS
  - Richardson, L.  
(2006) *Roots of Terrorism*,  
New York: Routledge
  - Samuel, T. K.  
(2016) *Radicalisation in Southeast Asia: A Selected Case Study of Daesh in Indonesia, Malaysia, and The Philippines*,  
Kuala Lumpur: The Southeast Asia Regional Centre for Counter-Terrorism (SEARCCT)
  - Schneider, K., Isola, M.  
(2015) *Population Health – the importance of taking a Public Health approach*,  
(November 18). Retrieved from Sum-It Health Analytics
  - Shields, C. A., Smith, B. L., Damphousse, K. R.  
**Prosecuting Terrorism: Challenges in The Post- 9/11 World**  
(2015) *Terrorism and Counter-terrorism Today*, pp. 173-195.

- Signé, L.  
**Policy Implementation – A synthesis of the Study of Policy Implementation and the Causes of Policy Failure**  
(2017), pp. 1-28.  
OCP Policy Centre
- (2015) *Malaysia says 75 per cent of new ISIS supporters are recruited online*, (May 25). Retrieved from Straits Times
- (2015) *Plan of Action to Prevent Violent Extremism Report of the Secretary-General*, (December 24). Retrieved from United Nations General Assembly
- Wan Yaman, W. R.  
**Tahanan Radikal di Penjara [Slides Presentations]**  
(2020) *The Convention of Youth Empowerment in Counter Violent Extremism*, (January 29). IIUM, Gombak, Selangor, Malaysia
- (2020) *Mengenai Kami*, Retrieved from Youth Power Club: [https://youthpowerclub.com/our-company/13th ASEAN Ministerial Meeting on Transnational Crimes](https://youthpowerclub.com/our-company/13th-ASEAN-Ministerial-Meeting-on-Transnational-Crimes). (2019). *Work Plan of The ASEAN Plan of Action to Prevent and Counter The Rise of Radicalisation and Violent Extremism (2019 2025)*. 13th ASEAN Ministerial Meeting on Transnational Crimes, 1-34). Bali. Retrieved from

**Correspondence Address**

Naguib R.M.K.A.R.M.; Institute of Islamic Thought and Civilisation (ISTAC), Malaysia; email: khairulakhtar93@gmail.com

**Publisher:** International Islamic University Malaysia

**ISSN:** 01284878

**Language of Original Document:** English

**Abbreviated Source Title:** Intellect. Discourse

2-s2.0-85217061089

**Document Type:** Article

**Publication Stage:** Final

**Source:** Scopus

---

**ELSEVIER**

Copyright © 2025 Elsevier B.V. All rights reserved. Scopus® is a registered trademark of Elsevier B.V.

 RELX Group™