

HALAL INDUSTRY In Malaysia

Understanding the Legal & Administrative Procedures

Noriah Ramli

CLJ Publication

LIBRARY
INTERNATIONAL ISLAMIC UNIVERSITY MALAYSIA

LIBRARY INTERNATIONAL ISLAMIC UNIVERSITY MALAYSIA

HALAL INDUSTRY In Malaysia

Understanding the Legal & Administrative Procedures

Noriah Ramli



636 # 52394

Copy No: 11100 512426
Initial Date: 2 6/8/2025
Location: main

Published by

CLJ Malaysia Sdn. Bhd.

(formerly known as The Malaysian Current Law Journal Sdn Bhd)

Unit E1-G, Jalan Selaman 1,

Dataran Palma, 68000 Ampang,

Selangor Darul Ehsan, Malaysia.

Co No 197901006857 (51143 M)

Tel: 603-42705400 Fax: 603-42705401

2023 © CLJ Malaysia Sdn. Bhd. ('CLJ')

All rights reserved. No part of this publication may be reproduced or transmitted in any material form or by any means, including photocopying and recording, or storing in any medium by electronic means and whether or not transiently or incidentally to some other use of this publication, without the written permission of the copyright holder, application for which should be addressed to the publisher. Such written permission must also be obtained before any part of this publication is stored in a retrieval system of any nature.

Although every effort has been made to ensure accuracy of this publication, CLJ Malaysia Sdn. Bhd. accepts no responsibility for errors or omissions, if any.

Edited by Norazah Abd Malek Cover Design by Nurhamimi Mohamad Typeset by Afrihidayati Asep Hidayat

Printed by PRINT ASSIST

B-10-07, Kompleks Rimbun Scott Garden 289, Jalan Kelang Lama, 58100 Kuala Lumpur, Malaysia.



Cataloguing-in-Publication Data

Perpustakaan Negara Malaysia

A catalogue record for this book is available from the National Library of Malaysia

ISBN 978-967-457-176-4

BPH 117-3 M3-N67H 2023

CONTENTS

Prefa Forev				iii
	Of Cas	ses rislation		v vi
Table	e Of Lieg	usiation		V
Cha	pter 1			
		CTION TO LAWS AND REGULATIONS TO <i>HALAL</i> PRODUCTION		1
1.1	Introd	uction		3
1.2	Islam	And Good Food (<i>Tayyibat</i>)		5
1.3	What	Is Food?		8
1.4	What I	Is <i>Halal</i> Food?		6
	1.4.1	Halal Food Under The Trade Descriptions (Definition Of $Halal$) Order 2011		ę
1.5		ant Legislation And Regulations ning <i>Halal</i> Food		11
	1.5.1	Customs (Prohibition Of Imports) Order 1998		11
	1.5.2	Animals (Importation) Order 1962		11
	1.5.3	Food Regulations 1985		11
	1.5.4	Licensing Of Food Establishments (Federal Territory Of Kuala Lumpur)		10
	1 5 5	By-Laws 2016		12
	1.5.5	Local Government Act 1976		12
	1.5.6	Registration Of Pharmacists Act 1951 (Revised 1989)		12
	1.5.7	Poisons Act 1952 (Revised 1989)	age .	12
	1.5.8	Veterinary Surgeons Act 1974		13

	1.5.9	Animals Rules 1962	13		2.6	Minist	ry Of Agi	riculture And Food Industry	28
	1.5.10	Lembaga Kemajuan Perusahaan Haiwan Negara (Control Of Slaughter) Rules 1975	13			2.6.1	Departi	ment Of Veterinary Services (DVS)	28
	1.5.11		14				2.6.1.1	Veterinary Inspection And Accreditation Services	28
	1.5.12	Abattoirs (Privatization) Act 1993	14	er		2.6.2	Departi	ment Of Fisheries	29
	1.5.13		14				-	Malaysian Aquaculture Farm Certification Scheme (SPLAM)	29
	1.5.14	Lembaga Kemajuan Ikan Malaysia Act 1971	14	2		2.6.3	Depart	ment Of Agriculture	30
	1.5.15	Fisheries Act 1985	15		2.7	Minist	try Of Ho	using And Local Government	31
1.6 1.7	Food I Conclu	1 1	15 16	¥ (*)		2.7.1		overnment Division Relating I Safety And <i>Halal</i>	32
1.,	Conore		10				2.7.1.1	Disease And Vector Control Unit	32
Chapter 2 AGENCIES/AUTHORITIES AND THEIR ROLE AND							2.7.1.2	Slaughtering Centre (Abattoir) And Market Control Unit	32
		BILITY ON MATTERS RELATED TO					2.7.1.3	Food Safety And Quality Unit	33
HAL	AL AD	MINISTRATION	17	100			2.7.1.4	Maintenance And Disease	
2.1	Introd	uction	19	1 3 3				Preventive Station Unit	34
2.2	Jabata	ın Kemajuan Islam Malaysia (JAKIM)	19		2.8	Concl	usion		34
2.3	Minist Affairs	ry Of Domestic Trade And Consumer	22	1 10	Che	apter 3			
2.4		ry Of Health Malaysia	23			_	SCRIPT	TONS ACT 2011 AND	
2.4	2.4.1	Malaysian Certification Scheme	20				FED ORI		35
	4.4.1	For Hazard Analysis And Critical			3.1	Introd	luction		37
		Control Point (MCS HACCP)	23		3.2	Objec	tive		39
	2.4.2	Safe Food Industry Responsibility (MeSTI) Certification Scheme	24		3.3	Scope			40
	2.4.3	Good Manufacturing Practice (GMP)	25			3.3.1		nt Case Law	43
2.5		tment Of Chemistry (Ministry Of Health	20		3.4	Concl	usion		50
2.0	Malays		26						

Cha	pter 4			5.3	Salient Features Of Food Act 1983
	DD HYGIENE REGULATIONS 2009	51			5.3.1 Power Of Director To Order Food Premises Or Appliances To Be Put Into Hygienic
4.1	Introduction	53	T		And Sanitary Condition
4.2	Food Premise Registration	55	- P		5.3.2 Closure Of Insanitary Premises
4.3	Duties Of Proprietor, Owner And Occupier Of Food Premises	57			5.3.3 Food Unfit For Human Consumption
4.4	Requirements For Food Premises	60			5.3.4 Adulterated Food
4.5	Specific Requirements For Food Premises	64	1 d		5.3.5 Relevant Case Law
4.6	Requirements For Persons Handling Food	69			5.3.6 Certificate Of Analyst To Be <i>Prima Facie</i> Evidence
	4.6.1 Protection Of Food	73		5.4	Food Regulations 1985
4.7	Special Requirements In Handling, Preparing, Packing, Serving, Storing And Selling Of			5.5	Procedure For Taking Samples
	Specific Types Of Food	75			5.5.1 Relevant Case Law
	4.7.1 Meat	75		5.6	Packages For Food
,	4.7.2 Fish And Seafood	76		5.7	Conclusion
	4.7.3 Ice Cream, Frozen Confection And Ice	77			
	4.7.4 Milk	78			apter 6
	4.7.5 Food And Water Vending Machine	79		IMF	PORT CONTROL AND THE RELATED LAWS
	4.7.6 Water Vending Machine	81		6.1	Introduction
4.8	Carriage Of Food Products	83		6.2	Importation: Legal Requirements
4.9	Conclusion	84			6.2.1 Relevant Case Law
	· /			6.3	Importation: Animals And Animal Products
Cha	pter 5				6.3.1 Import Licence
	D ACT 1983				6.3.2 Quarantine Requirement
FOC	D REGULATIONS 1985	85		6.4	Importation: Fish And Fisheries Products
5.1	Introduction	87		6.5	Importation: Agricultural Produce
5.2	Food Act 1983	88		6.6	Ministry Of Health's Import Control
	5.2.1 Interpretation	90		6.7	Import Control In Other Countries

Conclusion

Cha	pter 7		+-
		MENTS FOR HALAL SLAUGHTERHOUS	\mathbf{E}
AND	RELA	TED LAWS	123
7.1	Introd	uction	125
7.2	Slaugh	nterhouse And Related Law	125
	7.2.1	Abattoirs (Privatization) Act 1993	126
	7.2.2	Animals Act 1953	126
	7.2.3	Local Government Act 1976 And Local Authority By-Laws	127
	7.2.4	Lembaga Kemajuan Perusahaan Haiwan Negara (Control Of Slaughter) Rules 1975	128
	7.2.5	Federal Animal Quarantine Station (Management And Maintenance) By-Laws 1984	129
,	7.2.6	Malaysian Protocol For <i>Halal</i> Meat Production – Ruminant	129
7.3	Genera	al Requirements For Slaughterhouses	130
	7.3.1	Location	130
	7.3.2	Building	131
	7.3.3	Internal Wall Surface	131
	7.3.4	Floor	131
	7.3.5	Ceiling	131
	7.3.6	Ventilation And Lighting	131
	7.3.7	Door	131
	7.3.8	Machinery	131
7.4	Requir	rements For Halal Slaughterhouses	132
	7.4.1	Halal Slaughtering	132
	7.4.2	Dressing Operations	132

	7.4.3	Storage		132			
	7.4.4	Debonin	g And Packaging	133			
	7.4.5	Transpo	ortation	133			
7.5 Establishment Management Responsibilities							
7.6	Requirements For Foreign <i>Halal</i> Certification Body						
	7.6.1	Halal S	laughterman	136			
	7.6.2	7.6.2 Muslim <i>Halal</i> Head Checker (Only Required On Beef Establishments Using Pneumatic Percussive Stunner)					
		7.6.2.1	What Is Pneumatic Percussive Stunning?	137			
	7.6.3	Halal C	hecker	138			
	7.6.4	Non-Ha	lal Conformance	139			
7.7	Conclu	ısion		140			
Cl							
	pter 8	TILODIT.					
		FORCEM	IES' JURISDICTION IN IENT	141			
8.1	Introd	uction		143			
8.2	Local	Authority	: Legal Basis	145			
	8.2.1	West M	alaysia	146			
	8.2.2	East Ma	alaysia (Sabah And Sarawak)	147			
8.3	Local	Governme	ent Act 1976	148			
8.4	Classi	fication O	f Local Authority	150			
	8.4.1	City Co	uncil	150			
	8.4.2	Municip	pal	152			
	8.4.3	District	Council	153			
8.5	Local	Authority	's Source Of Jurisdiction On $Halal$	153			
8.6	Conclu	ısion	* \$	160			

Cha	pter 9			· ·				9.6.8	Texas		
			ELECTED FOREIGN LAWS LAL PRODUCTION	161					9.6.8.1	Texas Business And Commerce Code – BUS & COM	
9.1	Introd	uction		163		T.		9.6.9	Virginia	ı	
9.2	Codex	Standard	d On The Use Of The Term Halal	165		unto			9.6.9.1	Code Of Virginia	
9.3			e Slaughter Of Small Ruminants Countries (FAO 1985)	166			9.7	Conclu	ısion	•	
9.4			On Animal Slaughter:			2	Chap	pter 10			
	The R	ight Path	To Health	167						ON THE HALAL	
9.5			l Guidelines On The			× ×	INDU	JSTRY			
	_		d Handling Of <i>Halal</i> Food	167			10.1	Introd	uction		
9.6		ational L eign Cou	aw On <i>Halal</i> Regulation ntries	170			10.2		on Of <i>Fati</i> System	va Under The Malaysian	1
	9.6.1	New Je	rsey	170	t		10.3	_	-	<i>va</i> In Malaysia	
		9.6.1.1	New Jersey Administrative Code	171				-	•	Committee	
,	9.6.2	Minnes	ota	173						Related To <i>Halal</i> Industry	
		9.6.2.1	Minnesota Statutes 2001	173				Conclu		iterated 10 Metal medicing	
	9.6.3	Illinois		176			10.0	Concid	181011		
		9.6.3.1	Public Health (410 ILCS 637/) Halal Food Act	177				oter 11		WARD A MINE DECLY A MICANA	
	9.6.4	Michiga	n	180						NISTRATIVE REGULATIONS AL PHARMACEUTICALS	
		9.6.4.1	Michigan Penal Code	180					ETICS		
	9.6.5	Californ	iia 🖟	183			11.1	Introd	uction		
		9.6.5.1	Penal Code	183			11.2	Halal	Pharmace	euticals	
	9.6.6	Marylaı	nd	184			11.3	Halal	Cosmetic	3	
		9.6.6.1	2010 Maryland Code	184				11.3.1	What A	re Halal Cosmetics?	
	9.6.7	New Yo	3	185		1	11.4			ncy And Relevant Laws	
		9.6.7.1	Halal Foods Protection Act Of 2005	186				3		i i	Ą

	11.4.1	National Pharmaceutical Regulatory Agency (NPRA)	223	
- V		11.4.1.1 Obligations	223	
		11.4.1.2 Roles And Functions Of NPRA	224	
11.5	Laws R	Related to Halal Pharmaceuticals Production	225	
	11.5.1	Sale Of Drugs Act 1952	226	
	11.5.2	Control Of Drugs And Cosmetics Regulations 1984	227	
11.6	Enforce	ement and <i>Halal</i> Certification Control	228	
	11.6.1	Trade Descriptions Act 2011	228	
	11.6.2	MS 2424:2012 <i>Halal</i> Pharmaceuticals – General Guidelines	229	
	11.6.3	Good Manufacturing Practice (GMP)	230	
	11.6.4	Halal Assurance System (HAS)	231	
,	11.6.5	MS 2634:2019 <i>Halal</i> Cosmetics – General Requirements	233	
	11.6.6	Guidelines For Control Of Cosmetic Products In Malaysia	235	
	11.6.7	ASEAN Guidelines For Cosmetic Good Manufacturing Practice (CGMP)	239	
11.7		Related To <i>Halal</i> Pharmaceuticals smetics	240	
11.8	Malays	ian National Medicines Policy 2012	246	
11.9	Conclu	sion	246	

Chaj	oter 12							
HAL	AL CON	SUMER	ISM AND RELATED ISSUES		247			
12.1	Introduction 2-							
12.2	Islamic (Darur		Of Necessity/Emergency		251			
12.3	Halal And The Rules of Necessity/Emergency (Daruriyyat)							
12.4	Halal (Consumer	ism Issues		256			
	12.4.1	-	Export Of Live Cow With Skin Diseases		256			
	12.4.2	Import C	of Bovine Gelatin		258			
12.5	Role Or Poultry	i	262					
	12.5.1	Ante-Mo	rtem Inspection		262			
	12.5.2	Post-Mon	rtem Inspection		262			
		12.5.2.1	Facilities Required		263			
		12.5.2.2	Procedure For Post-Mortem Examination		263			
	12.5.3	Processi	ng Inspection		263			
	12.5.4	Duties D	Ouring Inspection		264			
12.6			(Islamic Rulings) On The Use Of 19 Vaccine					
	12.6.1	Malaysia	a		266			
	12.6.2	Indonesi	a		267			
	12.6.3	Singapor	re		267			
	12.6.4	United F	Kingdom		268			
	12.6.5	Australi	a		268			

15	2.6.6	Egypt	w b-	269		13.4.4 Hygiene, Sanitation And Food Safety	292
12	2.6.7	United Arab Emirates		270		13.4.5 Internal Control Mechanism	293
		Pakistan		270		13.4.6 Storage, Transportation, Display, Sale And Servings Of <i>Halal</i> Food	293
15	2.6.9	International Islamic Fiqh Academy (IIFA)		271		13.4.7 Packaging, Labelling And Advertising	293
		12.6.9.1 Components Of Current Covid-19 Vaccines		271	13.5	Conclusion	294
		12.6.9.2 Shariah Ruling On The Use Of Current Vaccines		272	The state of the s	oter 14	
		12.6.9.3 Shariah Ruling On The Use Of Zakat Funds For The Purchase		4 2		AL MEAT AND POULTRY PRODUCTION UIREMENTS	295
		Of Covid-19 Vaccines		272	14.1	Introduction	297
		abelling General Requirements		273	14.2	Malaysia Beef And Veal Meat Domestic Consumption By Year	299
		Matter Forbidden On Any Label .	8.0	277	14.3	Malaysia Beef And Veal Meat Imports	301
12.8 C	2.8 Conclusion			280	14.4	Fake Halal Meat Scandal	304
Chapte					14.5	Malaysian Protocol For <i>Halal</i> Meat And Poultry Production	313
PREPA	ARAT	LAL FOOD – PRODUCTION, ION, HANDLING AND STORAGE GUIDELINES		281	14.6	Halal Requirements Under The Malaysian Protocol For Halal Meat And Poultry Production	314
13.1 Ir				283		14.6.1 Licensing	314
		y Standard Committee On		200		14.6.2 Dedicated Halal Establishment	314
		tandard (ISC I)		284		14.6.3 Internal Halal Control System	315
	_	t Of <i>Halal</i> Under The				14.6.4 Permitted Animals	315
		ian Standard MS 1500		286		14.6.5 Halal Slaughter	315
		O And The Good Manufacturing Requirement		291		14.6.6 Slaughtering Process	316
		Appointment Of Halal Executive		291		14.6.7 Halal Check	316
		Premise		291		14.6.8 Storage	316
		Devices, Utensils, Machines And Processing Aids		292		14.6.9 Transportation	316

Contents

14.7	Requirem	nent For Permit, Licence, And					
		e Under The Malaysian Quarantine ection Services Act 2011		317			
14.8	4.8 List Of Goods (Food Item) Which Require Import Licence Or Permit						
14.9		Procedure To Import Ruminant, and Rabbit Meat/Products To Malaysia		321			
14.10	Other R	elated Regulations And Requirements		323			
	14.10.1	Plant And Plant Products		324			
	14.10.2	Live Animals/Birds	ri.	324			
	14.10.3	Biotechnology Products	,	325			
14.11	Conclus	ion		326			
Index	X			327			

PREFACE



In Malaysia, halal management is a shared responsibility of several Government agencies. This includes the Department of Islamic Development Malaysia (JAKIM), the State Islamic Religious Department (JAIN), the Ministry of Agriculture (MOA), the Ministry of Health (MOH), the Ministry of Domestic Trade and Consumer Affairs (KPDNHEP), the Halal Development Corporation Berhad (HDC), the Ministry

of International Trade and Industry (MITI), the Ministry of Science, Technology and Innovation (MOSTI) and the Malaysia External Trade Development Corporation (MATRADE). Each of these agencies is responsible for certain tasks within their jurisdiction. More often than not, halal enforcement is one of the critical areas in halal industry management. Although JAKIM and JAIN are the competent authorities as named in the Trade Descriptions Act 2011, nevertheless, the Trade Descriptions Act 2011, the Trade Descriptions (Definition of Halal) Order 2011 and the Trade Descriptions (Certification and Marking of Halal) Order 2011 are within the jurisdiction of the Ministry of Domestic Trade and Consumer Affairs (KPDNHEP). Hence, in most cases, prosecution and halal enforcement cannot be done by a single agency such as JAKIM or JAIN. To date, there is no codified halal law that can serve as a single reference. For students of Halal Industry Management, on the other hand, halal legal control is one of the required subjects.

This Halal Industry In Malaysia: Understanding the Legal & Administrative Procedures book is designed to serve as a quick reference for students studying at the local higher learning institutions to understand the subject of Halal Industry Management. This book is organised in a manner to guide students and anyone who is interested to know

HALAL INDUSTRY

In Malaysia

Understanding the Legal & Administrative Procedures

The rapid growth of halal industry in Malaysia and globally has sparked the idea of offering halal as one of the subjects of study in the higher learning institutions in Malaysia, with halal laws and regulations being the points of focus. Nonetheless, students and academicians do not seem to have a specific textbook that can serve as the main source of reference in matters related to halal laws and regulations in Malaysia. This Halal Industry In Malaysia: Understanding The Legal & Administrative Procedures book is designed to serve as a quick reference for students studying at the local higher learning institutions to understand the subject of Halal Industry Management. It provides an insight into the existing laws governing the halal industry in Malaysia, such as pharmaceuticals, cosmetics, logistics, halal enforcement, personal, food and premise hygiene within the perspective of Malaysian Halal Certification. Aside from the legal requirements, this book also highlights the administrative infrastructure which, among others, includes the guidelines, codes of practice, and the position of fatwas (Islamic verdicts) in relation to matters related to halal. This book will be a useful guide for students and anyone who is interested to know about and comprehend the legal framework of halal industries and halal consumerism in Malaysia.

About the Author

Associate Professor Dr Noriah Ramli is a lecturer at Ahmad Ibrahim Kulliyyah of Laws, International Islamic University Malaysia (IIUM). She obtained her PhD in Law in 2007. She was the former Deputy Director, International Halal Audit, Certification and Consultancy at International Institute for Halal Research and Training, IIUM. Among her major input in the field of research was under the Niche Research Grant Scheme, Muslim Friendly Hospitality Services: Developing Legal and Administrative Framework in Malaysia, among which the main achievement was the development of the Malaysian Standard (MS 2610:2015) Muslim Friendly Hospitality Services – Requirements. She is currently conducting research in Halal Medical Tourism and the need for legal framework for Shariah Compliant Retirement Village, Malaysia. She is also an MQA panel for Bachelor and Diploma in Halal Management programmes at several local IPTs. In March 2015, she was a visiting lecturer at Business Resear University of Waikato, New Zealand, and co-authored the journal article "Positioning New Zealand World Preferred Halal Tourism Destination" and keynote address "Role and Contributions of Touri Stakeholders" at New Zealand 2nd Halal Symposium, Auckland Institute of Studies. She was also involved as Panel, Bengkel Pemantapan Mekanisme dan Tadbir Urus Halal di Malaysia and Technical Committ Bengkel Susulan Memperkukuh dan Memperkasa Akta Perihal Dagangan 1972.

